

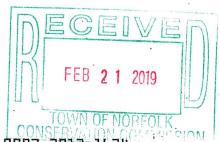
Commonwealth of Massachusetts Executive Office of Energy & Environmental Affairs

Department of Environmental Protection

Central Regional Office • 8 New Bond Street, Worcester MA 01606 • 508-792-7650

Charles D. Baker Governor

Karvn E. Polito Lieutenant Governor



Matthew A. Beaton Secretary

> Martin Suuberg Commissioner

BY CERTIFIED MAIL:

7002 2410 0002 3912 1624

RETURN RECEIPT REQUESTED

Jack Hathaway, Town Administrator Town of Norfolk One Liberty Lane Norfolk, MA 02056

Re: Wetlands-Norfolk

MassDEP File # 240-0598

Lawrence Street

M.G.L. c. 131, § 40 and 310 CMR 10.00

UAO-CE-19-6W001

Enforcement Document Number: 00006103

UNILATERAL ADMINISTRATIVE ORDER

THE ATTACHED DOCUMENT IS IMPORTANT. FAILURE TO TAKE ADEQUATE ACTION IN RESPONSE TO IT COULD RESULT IN SERIOUS LEGAL CONSEQUENCES.

Dear Mr. Hathaway:

In response to the Town of Norfolk's request, attached is a Unilateral Administrative Order (UAO-CE-19-6W001, Enforcement Document Number 00006103) extending the deadline for portions of the work required to correct violations of the Massachusetts Wetlands Protection Act at the Lawrence Street project. This UAO superseded the previous UAO issued on October 19, 2018 (UAO-CE-18-6W007, Enforcement Document Number 00005885).

Should you have any questions, please contact Denise Child, Wetlands Section Chief, at 508-767-2846.

Very truly yours.

Mary Jude Pigsley

Regional Director

Attachments: UAO-CE-19-6W001, Enforcement Document #00006103

Wetlands-Norfolk
MassDEP File #240-0598
M.G.L. c. 131, § 40 and 310 CMR 10.00
UAO-CE-19-6W001
Enforcement Document Number: 00006103

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Adjudicatory Hearing Fee Transmittal Form Communication for Non-English Speaking Parties

Cc: Rebecca Tobin, Senior Regional Counsel, MassDEP CERO OGC Norfolk Conservation Commission

COMMONWEALTH OF MASSACHUSETTS EXECUTIVE OFFICE OF ENERGY & ENVIRONMENTAL AFFAIRS DEPARTMENT OF ENVIRONMENTAL PROTECTION

In the Matter of:	UNILATERAL ADMINISTRATIVE
in the Watter of.) ORDER
Town of Norfolk)))
	UAO-CE-19-6W001
	Enforcement Document Number: 00006103 MassDEP File #240-0598

I. THE PARTIES

- 1. The Massachusetts Department of Environmental Protection ("Department" or "MassDEP") is a duly constituted agency of the Commonwealth of Massachusetts established pursuant to M.G.L. c. 21A, § 7. MassDEP maintains its principal office at One Winter Street, Boston, Massachusetts 02108, and its Central Regional Office at 8 New Bond Street, Worcester, Massachusetts 01606.
- 2. The Town of Norfolk ("Respondent") is a municipality with its principal offices located at One Liberty Lane in Norfolk, Massachusetts. Lawrence Street is a public roadway in Norfolk, Massachusetts. Respondent's mailing address for purposes of this Order is One Liberty Lane, Norfolk, Massachusetts 02056.

II. STATEMENT OF FACTS AND LAW

- 3. MassDEP is responsible for the implementation and enforcement of the Massachusetts Wetlands Protection Act, M.G.L. c. 131, § 40 (the "Act") and the regulations promulgated thereunder at 310 CMR 10.00 (the "Wetlands Regulations"). MassDEP has authority under M.G.L. c. 111, § 2C to issue orders to any person in violation of any law or regulation MassDEP is authorized to enforce.
- 4. On May 17, 2018, the Norfolk Conservation Commission (the "Commission") issued an Order of Conditions (the "OOC") to Respondent under MassDEP File #240-0598. The OOC permitted the alteration of 410 linear feet of Bank and 1,835 square feet of Land Under Waterbodies and Waterways during the construction of roadway, bridge, and stormwater improvements to a portion of Lawrence Street that runs for 950 feet starting at the intersection with Park Street and extending to the west side of the bridge that crosses Bush Pond (the "Project").

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- 5. On June 1, 2018, a group of ten or more residents of Norfolk submitted a Request for Departmental Action to MassDEP appealing the OOC. On July 31, 2018, MassDEP issued a Superseding Order of Conditions affirming the local OOC. The Superseding Order of Conditions was not appealed and subsequently became the Final Order of Conditions (the "FOC") for the Project.
- 6. General Condition #13 and Special Condition #4 of the FOC require that the Project shall conform to the plans approved by the Commission in the OOC. General Condition #14 and Special Condition #10 of the FOC require that in the event of a plan change, the applicant shall inquire of the Conservation Commission in writing whether the change is significant enough to require the filing of a New Notice of Intent.
- 7. In response to a complaint, on September 7, 2018, MassDEP staff inspected the Project and observed that Respondent had conducted work that did not conform to the project plans, resulting in unpermitted Bank alterations. Specifically, Respondent altered approximately 400 linear feet of Bank more than was permitted by the FOC.
- 8. On October 15, 2018, at the request of MassDEP, Respondent submitted a plan and narrative entitled "South Bank Habitat Restoration" for the restoration of the unpermitted Bank alterations described in Paragraph 7 above (the "Restoration Plan").
- 9. Respondent failed to comply with the conditions of its FOC, in violation of M.G.L. c. 131 § 40 and 310 CMR 10.08(1)(a). Specifically, Respondent did not adhere to its approved plan and altered additional linear feet of Bank not permitted by the FOC. In addition, Respondent did not inquire of the Conservation Commission or MassDEP in writing whether the change from the approved plan was significant enough to require the filing of a new Notice of Intent, as required by the FOC.
- 10. Respondent conducted unpermitted alterations of Bank, in violation of 310 CMR 10.54(4). Specifically, Respondent's unpermitted work altered approximately 400 linear feet of Bank more than was permitted by the FOC.
- 11. On October 19, 2018, MassDEP issued a Unilateral Administrative Order (Enforcement Document Number 00005885, "October 19, 2018 UAO") to Respondent ordering it to implement its Restoration Plan and submit reports to MassDEP documenting the progress and success of the restoration. The Restoration Plan specified that planting of the altered Bank would be completed during the autumn of 2018.
- 12. On November 20, 2018, Respondent requested an extension to May 31, 2019 to complete the planting portion of its Restoration Plan.

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III. DISPOSITION AND ORDER

- 13. For the reasons stated above, and pursuant to the authority granted to MassDEP under the laws and regulations set forth above in paragraph 3, MassDEP hereby ORDERS Respondent to take the following actions:
 - A. Immediately implement the restoration as proposed in the Restoration Plan, including stabilization of area of unpermitted Bank alteration in preparation for winter weather conditions.
 - B. Complete the planting proposed in the Restoration Plan no later than May 31, 2019.
 - C. After completing the planting proposed in the Restoration Plan, submit monitoring reports to MassDEP documenting the progress and success of the restoration by December 31st and July 30th of each year, as proposed in the Restoration Plan, for a minimum of two years.
- 14. This Unilateral Administrative Order supersedes the October 19, 2018 UAO in its entirety.
- 15. Notwithstanding this ORDER, MassDEP reserves the right to exercise the full extent of its legal authority in order to obtain full compliance with all applicable requirements, including but not limited to, referral to the Attorney General's Office for criminal prosecution or civil action including court-imposed civil penalties, or administrative penalties assessed by MassDEP.
- 16. Respondent is advised that M.G.L. c. 131, § 40 provides, "Whoever violates any provision of this section, (a) shall be punished by a fine of not more than twenty-five thousand dollars or by imprisonment for not more than two years, or both such fine and imprisonment; or (b), shall be subject to a civil penalty not to exceed twenty-five thousand dollars for each violation."
- 17. Respondent is further advised that M.G.L. c. 21A, § 16 provides for civil administrative penalties of up to twenty-five thousand dollars (\$25,000.00) for each day after the issuance of this ORDER during which any violation covered by this ORDER continues or is repeated.
- 18. This ORDER is an action of MassDEP. If you are aggrieved by this action, you may request an adjudicatory hearing. A request for a hearing must be made in writing and must be received by MassDEP as provided in 310 CMR 1.01, within twenty-one (21) days from the date of this ORDER

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- 19. Under 310 CMR 1.01(6)(b), the request must state clearly and concisely the facts that are the grounds for the request, and the relief sought. Additionally, the request must state why the ORDER is not consistent with applicable laws and regulations.
- 20. The original hearing request must be mailed to:

Case Administrator
Office of Appeals and Dispute Resolution
One Winter Street
Boston, MA 02108

A valid check payable to the Commonwealth of Massachusetts in the amount of one hundred dollars (\$100.00) for the filing fee must be mailed separately along with a transmittal form to:

Massachusetts Department of Environmental Protection P.O. Box 4062 Boston, Massachusetts 02211-4062

A copy of the transmittal form is attached for your convenience.

A copy of the hearing request should be sent to:

Anne Blackman, Chief Regional Counsel Massachusetts Department of Environmental Protection 8 New Bond Street Worcester, Massachusetts 01606

21. The request will be dismissed if the filing fee is not paid, unless the appellant is exempt or granted a waiver. MassDEP may waive the adjudicatory hearing filing fee for a person who shows that paying the fee will create an undue financial hardship. A person seeking a waiver must file, together with the hearing request as provided above, an affidavit setting forth the facts believed to support the claim of undue financial hardship.

[NO FURTHER TEXT APPEARS ON THIS PAGE.]

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22. Respondent may also be subject to administrative or civil penalties for the past violations described in the ORDER. Questions regarding the contents of the ORDER should be directed to Denise Child, Wetlands Section Chief, Massachusetts Department of Environmental Protection, 8 New Bond Street, Worcester, Massachusetts 01606, (508) 767-2846.

MASSACHUSETTS DEPARTMENT OF ENVIRONMENTAL PROTECTION

Bv

Mary Jude Pigsley Regional Director

Central Regional Office

8 New Bond Street

Worcester, MA 01606



Massachusetts Department of Environmental Protection

Adjudicatory Hearing Fee Transmittal Form

IMPORTANT! This form is intended for fee transmittal only. The contents of a request for an adjudicatory appeal (Notice of Claim) are established at 310 CMR 1.01(6) and the substantive statutes and regulations governing the Department's action.

A.	Person/Party Making Reques	'	
· 1.	Name and address of person or party making	ng request:	•
: When			
oms puter,	Name - if appropriate, name group representative	A PAR	
tab your not	Street Address	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	
i	City	State	Zlp Code
2.	Project Information:		
	Street Address		
	City	State \$	Zip Code
	DEP File or ID Number	Amount of filling fee attached	
	Email Address		
B	Applicant (if applicable)		
1.	Name and address of applicant:		
	Name - If appropriate, name group representative		•
,	Street Address		
	City	State	Zip Code

Email Address C. Instructions

 Send this form and check or money order of \$100.00 payable to the Commonwealth of Massachusetts to the MassDEP Lockbox at:

Department of Environmental Protection P.O. Box 4062 Boston, MA 02211

2. Send a copy of this form and a copy of the check or money order with the Request for Adjudicatory Appeal (Notice of Claim) to:

Case Administrator Office of Appeals and Dispute Resolution One Winter Street Boston, MA 02108



Amy Brady <abrady@norfolk.ma.us>

FYI -

1 message

Janet DeLonga <jdelonga@norfolk.ma.us>

Thu, Feb 21, 2019 at 9:32 AM

To: David Turi <d.w.turi@gmail.com>, James Wilson <jwilson60@verizon.net>, Bruce Jacobson

<bruce_jacobson@outlook.com>, Ali Van Baars <avanbaars@gmail.com>

Cc: Amy Brady <abrady@norfolk.ma.us>

Good morning ConCom was Cc'd on this Janet



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sb:

DEP-UAO-#240-598-Lawrence St.pdf 743K